

The Importance of the Financial Information Return



October 2, 2016

Ministry of Municipal Affairs

Scope of Presentation

- These slides are provided by the Ministry for convenience only.
- Users are responsible for making decisions, including compliance with any applicable statutes or regulations.
- As local facts and circumstances are variable, users may wish to consider obtaining their own legal advice when particular legal issues or decisions arise.



Outline

 Objectives of the presentation

 Content & implications of the FIR deadline



□ Conclusion



Objectives

1. Inform the Practitioners

✓ Examine the FIR

- What is it?
- What does it do?
- Who uses it and how?
- Consolidate information
- Illustrate the importance of submitting the FIR on time
 - The deadline is MAY 31st of each year

2. Strengthen Ministry – Municipality Relations



- ✓ Understand how to seek guidance
- > We are on the same team!



Submitting: FIR Schedules Only Version: 2014-V01

Content

WHAT IS THE FIR?

- The Financial Information Return (FIR) is a set of year-end reports that illustrate financial and statistical information for each municipality
- The FIR information is derived from audited financial statements. All FIR's are posted online for public access.
- ✓ Link below:

https://efis.fma.csc.gov.on.ca/fir/

Front page of the FIR

DECLARATION OF THE MUNICIPAL TREASURER

Pursuant to the information required by the Province of Ontario under the Municipal Affairs Act, the following schedules are attached

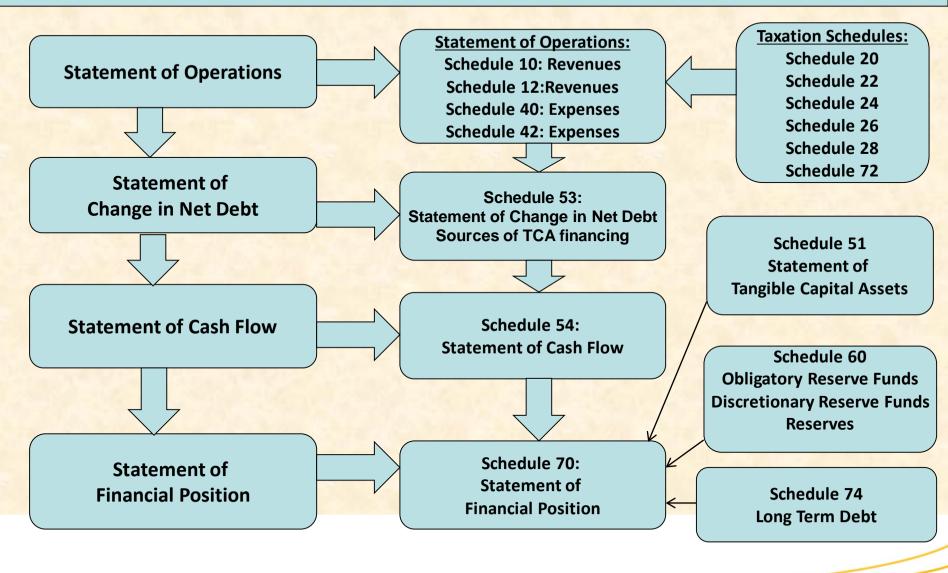
ichedul	le	Title
10	CONSOLIDATED STATEMENT OF OPERATIONS: REVENUE	
12	GRANTS, USER FEES AND SERVICE CHARGES	
20	TAXATION INFORMATION	
22	MUNICIPAL AND SCHOOL BOARD TAXATION	
24	PAYMENTS-IN-LIEU OF TAXATION	
26	TAXATION AND PAYMENTS-IN-LIEU SUMMARY	
28	UPPER-TIER ENTITLEMENTS	UPPER-TIER ONLY
40	CONSOLIDATED STATEMENT OF OPERATIONS: EXPENSES	
42	ADDITIONAL INFORMATION	
51	SCHEDULE OF TANGIBLE CAPITAL ASSETS	
53	CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL AS TANGIBLE CAPITAL ASSET ACQUISITION FINANCING/DONATION	
54	CONSOLIDATED STATEMENT OF CASH FLOW (S	SELECT DIRECT OR INDIRECT METHOD)
60	CONTINUITY OF RESERVES AND RESERVE FUNDS	
61	DEVELOPMENT CHARGES RESERVE FUNDS	
62	DEVELOPMENT CHARGES RATES (INCLUDING SPECIAL AREAS)
70	CONSOLIDATED STATEMENT OF FINANCIAL POSITION	
72	CONTINUITY OF TAXES RECEIVABLE	SINGLE/LOWER-TIER ONLY
74	LONG TERM LIABILITIES AND COMMITMENTS	
75	WATER AND WASTEWATER	
76	GOVERNMENT BUSINESS ENTERPRISES (GBE)	
77	OTHER ENTITIES (DSSAB, HEALTH UNIT, OTHER AND TOTAL AL	L)
79	COMMUNITY IMPROVEMENT PLANS	
80	STATISTICAL INFORMATION	
81	ANNUAL DEBT REPAYMENT LIMIT	
83	NOTES	
onsolida his Finar	urposes of this Financial Information Heturn, the amounts disclosed or ated entities. ancial Information Return has been prepared in accordance with the Fi ons regarding the information contained in the Schedules	
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	address of Municipality	
	al Auditor	
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	Signature of Municipal Treasurer			
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0070	Outstanding In-Year Critical Errors.	0		
0075	Schedule 54: Cashflow - Direct or Indirect Method Chosen		NDIRECT	

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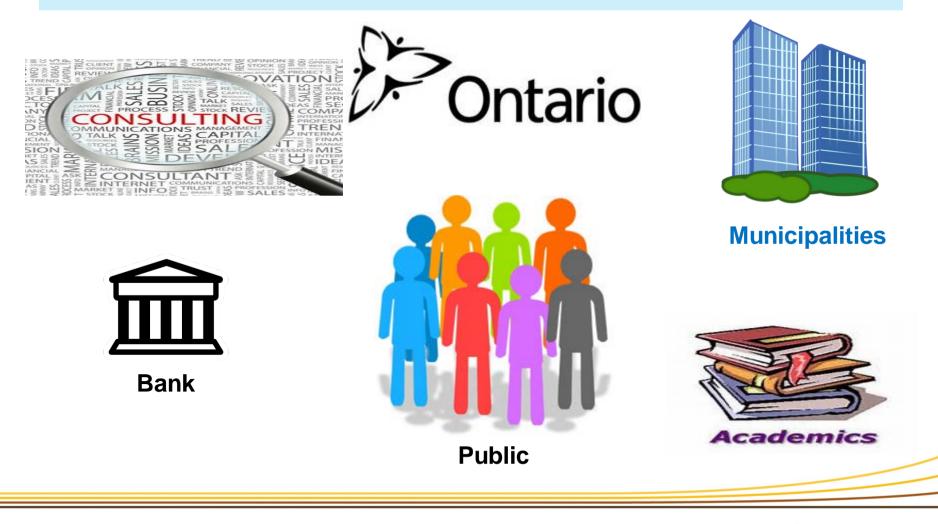


The FIR and the Financial Statements





Who uses this information?





Why is this deadline important?



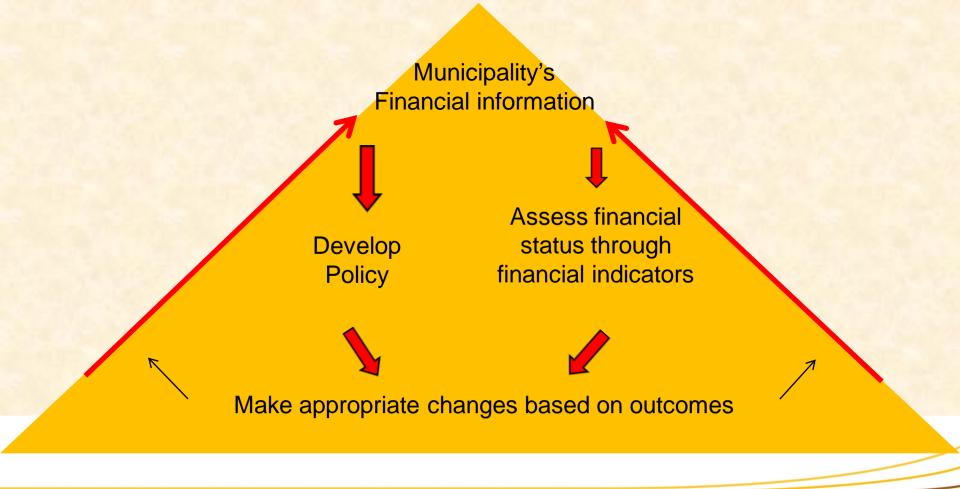




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How the Ministry of Municipal Affairs (MMA) uses the FIR





Financial Indicators → Analysis of FIR

- On an annual basis, MMA assesses financial indicators regarding municipalities.
- **7 indicators** are produced from data points in the FIR.
- Shared with the municipality and analyzed by the MMA for trends.
- Municipalities with financial challenges should develop strategies that will help build financial resilience over time. MSOs provide advice and assistance to municipalities in developing targeted action plans with the goal of achieving financial sustainability.

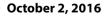
FINAN	CIAL INDI	ATOR P	EVIEW	
	(Based on 2014 Financial			
	(based on 2014 Financial	mormation Reun	''''	
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Indicator	Ranges	Actuals	South - Single Tiers	Level of Challenge
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Purpose Taxation Plus User Fees	Mod: -50% to -100%	2012		
	High: < -100%	2013		
		2014		
		2010	1	
	Low: > 20%	2011		
Reserves and Discretionary Reserve	Mod: 10% to 20%	2012		
s as a % of Operating Expenses	High: < 10%	2013		
		2014		
	Low: < 5%	2010		
t Servicing Cost as a % of Total	Low: < 5% Mod: 5% to 10%	2012		
ating Revenue	High: > 10%	2013		
		2014		_
		2010		
Taxes Receivable less Allowance for lectables as a % of Total Taxes	Low: < 10% Mod: 10% to 15%	2011		
niectables as a % of Total Taxes ed	Mod: 106 to 156 High: > 156	2012		
		2013		
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orking Capital as a % of Total ipal Operating Expenses	Mod: 10% to -10%	2012		
	High: < 10%	2013		
		2014		
		2010		
	Low: > 50%	2010		
ook Value of Capital Assets as a % of	Mod: 35% to 50%	2012		
of Capital Assets	High: < 35%	2013		



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Back to the deadline – and why it matters







Implications

Funding Programs

- Ontario Municipal Partnership Fund
- Municipal Disaster
 Recovery Assistance
- Expanded Ontario
 Community Infrastructure
 Fund

Annual Reports

 Annual Repayment Limit

 Development Charges

Public

- Accountability
- Public Perception

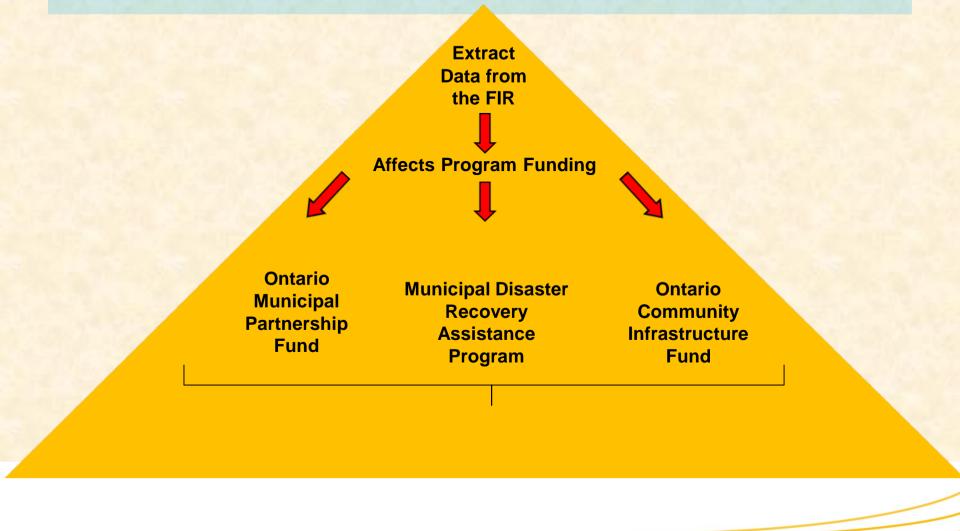




Funding Programs



Funding Programs





Why the FIR deadline matters – Ontario Municipal Partnership Fund (OMPF)

- OMPF allocations are announced annually in time to support the municipal budget planning process.
- The Ministry of Finance calculates municipal allocations based on a defined set of data points. Some data points come from the FIR.
- In addition to other criteria, the FIR must be submitted by the deadline for the scheduled payments to continue on time

Ontario Municipal Partnership Fund (OMPF) 2016 Allocation Notice

The **Constraint of the Solution** has not filed its 2014 Financial Information Return (FIR). In the absence of the 2014 FIR for the **Solution** the Ministry of Finance could not confirm a 2016 allocation.

FIR has been filed.



Why the FIR deadline matters – Municipal Disaster Recovery Assistance Program (MDRA)

- The Municipal Disaster Recovery
 Assistance program provides financial
 assistance to help Ontario municipalities
 recover from natural disasters
- Eligible costs must be equal to or greater than a municipality's 3% Own Purpose Taxation levy in order for the municipality to be eligible for the program
- This 3% threshold is calculated based on the FIR numbers
- Don't risk having this threshold be based on past information





Why the FIR deadline matters - MDRA

Provincial and Municipal Cost-Sharing

Cost-sharing formula applied if eligible costs meet or exceed three per cent OPT levy and the program is activated	Provincial Contribution		
Eligible costs up to 3% of Own Purpose Taxation levy	75%	25%	
Eligible costs exceeding 3% of Own Purpose Taxation levy	95%	5%	

Disclaimer:

Meeting the 3% threshold does not mean a municipality is automatically eligible for MDRA – other criteria must also be met



Why the FIR deadline matters – Ontario Community Infrastructure Fund (OCIF)

- The 2016 Provincial Budget committed to expanding OCIF from \$100-million to \$300-million per year by 2018-19
 - **\$200-million in formula-based funding** (100-million in application based see next slide)
 - The formula links funding to the value of your community's core infrastructure (roads, bridges, water and wastewater), as reported on the FIR.
 - The advantage of the **formula-based approach** is that it provides municipalities with an accurate **valuation of long-term infrastructure funding**
- If the FIR is submitted by the deadline, the money from the <u>formula based</u>
 <u>funding process will reflect your most current infrastructure needs</u>



Why the FIR deadline matters – OCIF Application Based Funding

- Municipalities must submit their FIR to receive funding under OCIF (formulabased component)
 - The FIR must be without critical errors
- FIR data is used to help the Province assess the fiscal situation of municipalities.
- Failure to meet these conditions may result in grants being withheld. <u>https://www.ontario.ca/page/how-</u> <u>receive-ontario-community-</u> <u>infrastructure-fund-formula#section-7</u>]
- Give yourself the best chance to obtain funding.





Annual Reports



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Annual Repayment Limit (ARL)

What is the ARL

- Annual Repayment Limit (ARL)
- The ARL may be generally understood as the maximum amount that a municipality can spend on principal and interest payments on proposed long-term debt and other financial commitments in the upcoming year, without first going to the Ontario Municipal Board.
- The ARL is a consideration for municipalities proposing to borrow money or make other financial commitments over the long term.

Why the FIR deadline matters

- The ARL is calculated by the ministry using the data that municipalities submit annually through the FIR.
- If FIRs are not submitted on time, the ministry-calculated ARL will be based on older data, and municipal decisions related to long-term borrowing may be made based on outdated information.





Why the FIR matters?

Scenario: Municipality applies to Infrastructure Ontario for a loan



If the municipality's FIR has not been submitted, the loan may not proceed. The loan application may be placed on hold until the municipality submits its current FIR.



Why the FIR deadline matters – Development Charges

- Municipalities report on DCs through the FIR
- Effective January 1, 2016, municipalities are generally no longer required to send their statement of development charge reserve funds to the Minister
- This requirement was removed from the *Development Charges Act,* 1997 as part of the legislative amendments passed through the *Smart Growth for Our Communities Act,* 2015
- Minister can request reserve fund statements
- Important to file FIR on time and have information readily available because now there is more emphasis on the FIR



PUBLIC



Why the FIR deadline matters - Public

Accountability

- Transparency
- If the information is not provided in a timely manner, the public cannot make the most informed decisions Example: Citizens evaluation of performance
 - Perhaps changing voting patterns

Public Perception

- For the most part, the public only sees whether or not the FIR was submitted on time
- To avoid public pressure and criticism it is in the best interest of the municipality to meet the May 31st deadline

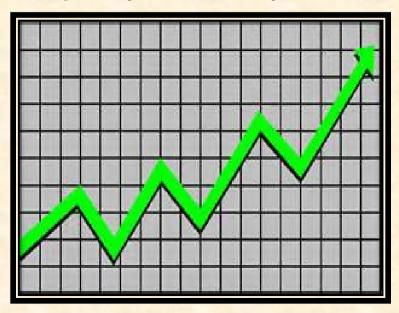




How can municipalities use the FIR?

Compare yourself to yourself

Peers



How have we been doing in a certain area? What areas need to be addressed?



What has worked for other Municipalities like me?



How we can help?

Aside from understanding the benefits and consequences of the deadline, what can be done to improve efficiency?

1) Check out the Website and read what's new

- MMAH Financial Information Return
 - We have included automatic fillers to certain boxes of the FIR to improve efficiency

2) Contact your local Municipal Advisor for help

- Your primary contact for questions
- Ask in advance

3) Contact FIR.MAH@ontario.ca

- Send further inquiries
- Suggestions on how to improve FIR process



Keep up the great work!

FIR Awards: These municipalities are being recognized for their efforts and contribution in ensuring that timely, reliable, and accurate financial information was submitted for the 2014 Financial Information Return. Congratulations to:

Town of Carleton Place Township of Wilmot Town of Niagara-on-the-lake Township of Stone Mills Township of Hilton Town of Wasaga Beach Town of Laurentian Hills Township of McDougall Town of Smooth Rock Falls Township of Brock Township of Admaston/Bromley Township of Horton Township of Madawaska Valley Township of Bonnechere Valley Township of Ear Falls

Strong relationships and open communication are the foundation for creating strong and sustainable communities. We thank all the municipalities for their time and effort, and look forward to continuing to work together for the benefit of all Ontarians.



Keep up the great work!

39 / 114 Municipalities in Eastern Ontario submitted on time in 2014
58 / 114 Municipalities in Eastern Ontario submitted on time in 2015

33% increase from 2014 to 2015



Review of what we covered

- Annual Repayment Limit
- Development Charges
- Ontario Municipal Partnership Fund
- Municipal Disaster Recovery Assistance
- Ontario Community Infrastructure Fund
- Public

The importance of the **FIR** deadline as it relates to these reports, programs, and the public.



Questions?



